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COPYRIGHTS AND COPYWRONGS

The Rise of Intellectual Property and How It Threatens Creativity



The Digital Moment

The End of Copyright?

ration, and timbre of a song by tweaking a few knobs or dials.1 unlimited sustain), crashes, and sirens. Players could alter the pitch, duthousands of new sounds: buzzes, chirps, whistles, solid tones (with and new ways to manipulate them. Keyboard players could generate Synthesizers offered Hancock and other composers a new set of sounds the creative potential of a new instrument—the electronic synthesizer. colorful arrangements than the hard bop that had dominated the scene for most of the decade. As a keyboard player, Hancock soon discovered late 1960s and early 1970s, embracing funkier rhythms and more lively, pushed the rhythmic foundations of jazz into new areas through the came from his mid-1960s work in the legendary Miles Davis Quintet Hancock and Davis split in 1968. But in separate groups they both soon gomery, Quincy Jones, Sonny Rollins, and Dexter Gordon. By the late the avant-garde sounds of Eric Dolphy. Most of Hancock's notoriety THE JAZZ PIANIST Herbie Hancock started his career in Chicago in the 1960s, playing with such legends as Donald Byrd, Wes Mont-1960s, Hancock had moved beyond blues and bop, experimenting with

Early synthesizers were huge and ungainly, difficult to employ for live performances. They used analog technology. Different electric voltages created and controlled the sounds. Higher voltages generated higher notes and lower voltages created lower notes. The first generation of synthesizers could play only a single note at a time. To get more musical depth and texture and to play simple chords, musicians stacked several expensive synthesizers to play at once or layered parts on tape, mixing it later in the studio. By the mid-1970s, several companies had introduced polyphonic analog synthesizers with attached keyboards. Soon synthesizer companies added computer memory to their systems, making it easier to use smaller synthesizers in live shows. By 1979, keyboards came with computer interfaces installed. If all of a musician's

strument Digital Interface, or MIDI, in 1982. MIDI software protocols creation of an open compatibility standard known as the Musical Intell a synthesizer the duration of a note, the shape and pitch of a sound hacking inspired the next Revolutionary move in electronic music: the his various synthesizers so they would work in concert. Hancock's Hancock, enchanted by the new gadgets, customized connections for ity. Each company's equipment offered different features and abilities. through a single keyboard. But there was no standard of compatibilsynthesizers were of the same brand, they could operate together

sical instruments and input and output devices. stream, representing all the variances of sounds in a string of zeros and ones. And MIDI allows that information to flow over a network of mu-MIDI transforms the analog signal of a synthesizer into a digital

nology. The MIDI standards are now used by home computers to genimprove, and thus powerfully adaptable.³ widely compatible with a variety of instruments, open for anyone to blues-based music that inspired Herbie Hancock's career-portable, erate, share, and play music and video files. At its heart, MIDI is like the tial of converting every step in its production process to digital techdigital music. And its success opened the music industry to the poten-Within a couple of years, MIDI became the universal standard for

site of intense creativity in the early 1980s. cock not only inspired the digitization of music in general and the daring tusion of pop music styles but helped establish the music video as a ing around while Hancock performed on his electronic keyboard. Hanvideo featured a group of robots with dismembered appendages dancleased a video of the song at a time when MTV was in its infancy. The riffs. "Rockit" had an infectious beat. Most Revolutionary, Hancock resuch as rap artists were using over a bed of jazzy electronic keyboard and blues single. The song featured sampled sounds and "scratches" dance and soul charts and garnered a Grammy award for best rhythm Shock. It featured a single called "Rockit" that soon climbed to the top of the 1950s. In 1983, Hancock released an electronic album called Future Hancock, who had been an engineering student at Grinnell College in The parallels between jazz and open technology were not lost on

able as an artistic technique within the African American musical tradition. Few jazz musicians have embraced sampling as eagerly as Han-Hancock was also instrumental in making digital sampling accept-

> tic or wax to replicate the sound. and relay a signal to her mind. Her mind then signals her finger to pluck ries of magnetic flakes on plastic tape. We can carve grooves into plasthe same string for the same duration. We can record the pluck as a sescan the paper, sense the difference in light reflecting off the staff paper, staff paper. This is an analog representation. The musician's eyes can can represent the pluck in many ways, including a drop of ink on music string, the string vibrates the air, and the air vibrates our eardrums. We tude. When someone plucks a guitar string, her finger vibrates the have several aspects to them, most significantly frequency and amplimatter, interpreted by our organs and mind as waves. These waves world. The sensations we experience are manipulations of light and catalogue to create the hit album Hand on the Torch, which opens up with must convert it from analog to digital signals. We live in an analog the funky dance single "Cantaloop." To sample a piece of music, one 1964 classic "Cantaloupe Island." Us3 worked with the Blue Note jazz cock has. In 1993, Hancock allowed the rap group Us3 to sample his

and exciting to the copyright-poor. But that is not necessarily so. ity. At first glance, these features seem terrifying to the copyright-rich tages for creativity and economy: fidelity, compression, and malleabil-Paul Goldstein explains, digital formats offer three powerful advanself to sound. Reflections of light can be represented the same way, almethod of representing analog signals in digital form does not limit itlowing for the conversion of all sorts of images into strings of digits. As with something close to perfect reproductive quality. Of course this digital signals in a variety of media. It can then play the signals back signals to represent each sound and shift. A computer can store these quency and amplitude of each sound and generates a string of Boolean the sound through computer software. The computer measures the freanalog signal into digital form—a series of ones and zeros—by running Or we can convert the manipulations of matter that make up an

DEFINING THE DIGITAL MOMENT

tive potential of digital technology. Besides the digital representation of lectuals, policy makers, and business leaders embraced the transformathe early 1980s through the late 1990s, artists, musicians, hackers, intel-Herbie Hancock was present at the dawn of the digital moment. From

all forms of expression, the other, perhaps more significant process inherent in the "digital moment" is the rise of networks. The ability for people to share ideas, information, expressions, truths, and lies over vast distances in virtually no time (and at no discernible marginal cost) has deeply frightened the powerful and empowered those blessed with a connection to the network.⁵

The synergistic relationship between these two processes—digitization and networking—has collapsed some important distinctions that had existed in the American copyright system for most of the twentieth century. Converting Mozart's Jupiter Symphony into a series of ones and zeros has collapsed the idea-expression dichotomy. Ones and zeros are the simplest possible grammar through which we can express anything. A living, breathing symphony orchestra may be the most complex medium one could choose to express the same notes. And the analog vibrations in the air that fills a symphony hall might be the most complex grammar one could use to express those ideas. Perhaps the ones and zeros are ideas, and the analog versions we inhale are the expressions. But if strings of ones and zeros operate as an alphabet, a code, for representing ideas, shouldn't they enjoy status as expressions? Are strings of digital code expressions worthy of both copyright protection and First Amendment protection?

copying have collapsed, copyright policy makers have found themselves faced with what seems to be a difficult choice: either relinquish read or share. But now that the distinctions among accessing, using, and to regulate only copying. It was not supposed to regulate one's rights to ers in RAM and on the screen while reading it. Copyright was designed make a copy in her hard drive when receiving the e-mail, and make othmight sit as a copy on my friend's server. And then my friend would I must make another copy that is attached to an e-mail. The e-mail story on the screen is a copy. If I want a friend to read the story as well, code in hypertext markup language is a copy. And the image of the the code in my computer's random access memory is a copy. The source world, I do. When I click on the web site that contains the news story, just give her the object. I do not need to make a copy. But in the digital copies of it. If I want to share my morning newspaper with a friend, I ment, one cannot gain access to a news story without making several call it "reading") a work; and copying a work. In the digital environformerly distinct processes: gaining access to a work; using (we used to The digital moment has also collapsed the distinctions among three

some control over copying or expand copyright to regulate access and use, despite the chilling effect this might have on creativity, community, and democracy.

The third distinction that the digital moment collapsed is that between producers and consumers of information and culture. The low price of network-ready computers and digital equipment in the United States has reduced the barriers to entry into music, literature, news, commentary, and pornography production and distribution. For less than \$5,000 in 2000, a young person could record, produce, edit, advertise, and distribute hundreds of new songs. Of course, the ease of distribution and the low barriers of entry have created a cacophony of "white noise" in the digital environment. Creativity has been democratized, but it's that much harder to attract an audience or a market.

Digitization and networking have also collapsed the distinctions between local and global concerns. The U.S. Congress can outlaw gambling on the Internet. But the U.S. government has no authority to regulate a server on a small island in the Caribbean Sea. As with all questions of digital regulation, what jurisdiction should rule on copyright concerns?

The distinctions among the different types of "intellectual property" have also eroded, if not collapsed. They have certainly collapsed in the public mind and generated much confusion in public discourse. The distinctions also have collapsed in practice. For instance, computer software was until the late 1980s the subject of copyright protection. Then the U.S. Patent Office started issuing patents for algorithms. As the industry has grown, so have the stakes in its legal protection. Now software can carry legal protections that emanate from copyright, patent, trademark, trade secret, and contract law. So while the phrase "intellectual property" was merely a metaphor and an academic convention in the 1960s, by 2000 it was a reality.

THE "DIGERATI" AND "COPYLEFT"

The digital moment inspired a flurry of intellectual work about copyright. Not since the American literati campaigned for international copyright protection in the 1870s and 1880s had so many important writers and thinkers waxed about copyright policy. Most influential among the "digerati" was John Perry Barlow, a founder of the Electronic

global economy would confront over the next five years. He only named and outlined the problems that large portions of the low wrote. Barlow did not prescribe a solution to the digital dilemma. bottles have all overflowed, so the system seems to make no sense, Barand bottles: copyright protects the bottles, not the wine. But now the ideas or bits of information themselves. He chose the metaphor of wine was designed to protect ideas as expressed in fixed form, but not the fluential 1994 essay in Wired magazine, Barlow wrote that copyright vironment was a fundamental misunderstanding and mistake. In an inwrote that the application of traditional copyright laws to the digital en-Frontier Foundation and former lyricist for the Grateful Dead. Barlow

or she had to order it from the software company. In addition, competing software companies would have a difficult time replicating the ef keeping the source code secret. If a buyer needed a particular feature, he somed in the 1980s, companies realized there was commercial value in Only machines can read object code. As the software industry blosguage," or object code. In general, only humans can read source code tran, Pascal, COBOL, and C++. Programmable computers have a feathe set of instructions that human beings write in languages such as Forprogrammers could alter and customize it to their needs. Source code is only computer programmers used computers widely. Software compasecret, proprietary, and jealously guarded. Back in the 1960s and 1970s, a severe threat to freedom and creativity. In fact, Stallman argued, too ture called a "compiler" that translates source code into "machine lan-AT&T and IBM) released the source code with their software so that nies (which were more often than not also hardware companies such as What was once public, shared, collaborative, and experimental became its own incubators, a different, conflicting value infected its practices inquiry that exist within the academy. But once the industry outgrew industry was born out of collaboration among the academy, the govmuch control over software through contract, trade secrets, or copyright culture of software reflected the openness and spirit of community and ernment, and private industry. And in the 1960s and 1970s, much of the impeded the development of the best possible software. The software Stallman, a programmer who was then working for the Massachusetts ment, Richard Stallman sensed just the opposite trend in the late 1980s Institute of Technology, saw the rise of proprietary software systems as and celebrated what he thought might be a powerfully libertarian mo-While Barlow diagnosed a problem inherent in the digital moment

> years for the company to roll out another version and fix it.8 ter. Instead, every time users had a problem, they had to wait months or computer programmers who had considered themselves part of the him minutes or hours to create a patch and make the system work betperipherals. If he could only get a peek at the source code, it would take at Berkeley), bottled up its source code in the 1980s, it angered many collaboration with universities, especially the University of California trated that he could not customize a particular printer driver and other UNIX team. Among these was Richard Stallman. Stallman grew frus-When AT&T, which distributed UNIX (although it was developed in hardly user-friendly. Only professionals dared to play with UNIX. ing systems available. It was flexible, powerful, and stable. But it was of Windows, UNIX was one of the most common and powerful operatfects of the object code without access to the source code. Before the rise

proprietary restrictions on alterations, revisions, repairs, and distribucontrol, Stallman left MIT and founded the Free Software Foundation in for "Gnu's Not UNIX!". In the manifesto, Stallman wrote, tion. Also in 1984, Stallman wrote the "GNU Manifesto." GNU stands 1984 to promote the use of "free software," programs unencumbered by trators to stand up for their values in the face of increasing corporate Frustrated by the unwillingness of university computer adminis-

not in good conscience sign a nondisclosure agreement or a software others. I refuse to break solidarity with other users in this way. I canthe users and conquer them, making each user agree not to share with share it with other people who like it. Software sellers want to divide I consider that the golden rule requires that if I like a program I must license agreement.9

not the "give it away for free" freedom that idealized the foolishly genware movement: beer." Stallman outlined four specific freedoms central to the Free Soft-To understand this concept, you should think of 'free speech,' not 'free erous. Stallman said that "Free Software is a matter of liberty, not price. Stallman went to great lengths to define the freedom he valued. It was

- The freedom to run a program for any purpose
- The freedom to examine and adapt a program (and thus to get access to the source code—it would be "Open Source").

- The freedom to distribute copies.
- The freedom to improve any program. 10

So instead, Stallman came up with an ingenious license that he called that work by adding a few proprietary and highly protected features. domain, then any company such as AT&T or Microsoft could bottle up grams without any copyright protection, declaring them in the public mers produced. If Stallman and his collaborators released their prooccur, Stallman had to come up with a way to ensure that no one company could corner the market on the work that Free Software programin the software world by the year 2000. But for this phenomenon to powerful. The Free Software movement had grown to be a major force Open Source champions needed to make free software important and some other programmers generated LINUX, the operating system he hoped for a better yet open operating system to emerge. In the 1990s, Stallman started coding free programs that would work with UNIX. But

worked its way into the main stream of the computer industry. $^{\rm II}$ year 2000, the principles behind Free Software and Copyleft remained whether its powers have actually worked to impede creativity. By the fringe views, even though the software they inspired and enabled had inside out. Copyleft's power and popularity have allowed many people to examine the foundations upon which copyright rests and ask original "GNU General Public License" (or GPL) that it agreed to in the license, which uses the power of the copyright system to turn copyright first place. The code and the freedoms attached to it become inalienable. chooses to use it. This prevents any company from trying to release pro-The proliferation of free software could not have occurred without this "closed" or "unfree" version of the software, it would be violating the prietary versions of free software. If a company were to release a It spreads the principle of openness and sharing wherever someone changes retain the Copyleft license. Thus the license perpetuates itself. ware agree to release publicly all changes and improvements. These Copyleft licenses require that anyone who copies or alters Free Soft-

stein outlined an optimistic vision of the digital moment and its po-The Law and Lore of Copyright from Gutenberg to the Celestial Jukebox, Goldof copyright issues and trends. In his 1994 book Copyright's Highway: Stanford law professor Paul Goldstein was the most prescient observer Among those in the 1990s to make sense of the digital moment,

> and information. have instant access to huge and substantial private libraries of culture homes through one wire and out of one box. Each consumer would video games, virtual reality environments—could be streamed into our horizon a day when all cultural content—text, music, video, software, tential for both producers and consumers. Goldstein saw on the local

But Goldstein argued that the digital moment and the potential of the mail and expect timely payment every time someone records a show. ciently. They can't monitor every use. They can't send a bill through the only because producers can't exact transaction costs easily and effi-Celestial Jukebox reduces transaction costs to just pennies per use benefits from fair use and private, noncommercial domestic copying Therefore, the conservative Law and Economics theorists argue, society and payment. Imposing high transaction costs would only chill this use. students would be too high to justify the hassle of extracting permission ing every time a teacher makes a copy of a newspaper article for thirty consumer recorded the show. Similarly, the transaction costs of regulatthe small return the company would get from charging each time the not justify the small reward the consumer gets from home recording or watch the show. The transaction costs of time, money, and stress would recording the show. Perhaps out of frustration she would decide not to pranos for later viewing, the consumer would probably not bother ate with a consumer every time she made a videotape copy of The Soforcement. If Home Box Office or its parent Time Warner had to negotiing copying in the home and schools would be too high to justify enmight otherwise be a perfectly efficient and rational market for cultural goods. Fair use exists simply because the "transaction costs" of restrictand home copying have no inherent educational or democratic value. Fair use is not a good idea per se, but only a necessary flaw in what be justified by tests of their utility. Within this school of thought, fair use Law and Economics concepts, but proposals that appeal to them should These extra-economic principles are not bad ideas per se, according to racy—invite inefficiency into social, political, and economic systems. values beyond material concerns-culture, beauty, dignity, democschool of copyright analysis. According to this school, broad appeals to ing his pay-per-view utopia: fair use; private, noncommercial, noninfallen under the sway of the fundamentalist "Law and Economics" fringing copying; and the idea-expression dichotomy. Goldstein had Goldstein saw three vestiges of traditional copyright policy imped-

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Users and producers would negotiate terms just once—upon subscription. Freeloaders and scofflaws would be locked out of the jukebox. And most importantly, producers would have exact measures of consumer demand, even concerning the smallest possible slivers of cultural production such as quotation and raw information. Goldstein saw this as the best possible bargain. It would maximize market efficiency and democratize gatekeeper decisions. It would deliver the maximum number of products in the shortest possible time for the lowest marginal cost to producers.

efforts, applauded the recapture of "leakage" caused by educational could generate incentives to justify the investments in bandwidth instein. He argued that only the strongest possible corporate protections stein pointed out, for the market to work as efficiently as he hoped, producers would have to monitor use and demand precisely. This not only rate censorship under the Celestial Jukebox is unlimited. And, as Goldallow its works to be viciously ridiculed. Although Goldstein did not through copyright and trade secrets law. fair use copying, and proposed strong proprietary software protection Toward this end, Goldstein endorsed controversial database protection trastructure necessary to pipe all that digital content into our homes possible. This potential social and cultural cost did not trouble Goldraises serious privacy concerns but renders transgressive fair use imconsider this problem in Copyright's Highway, the potential for corpobly all give up. A rare and brave copyright holder would willingly make payment for the original work they targeted, they would probaworks in the future. And if parodists had to extract permission and permission entirely, or exact retribution by limiting access to other box most efficiently, it could extract higher rent for critical use, deny quent work. If the copyright holder wanted to work the Celestial Jukecritical film review or scholarly article demands that the critic or scholar ably should not request permission from the copyright holder. A highly stance. Other forms of fair use assume that the user need not and probclear albeit unquantifiable social benefits—for public education, for incold Law and Economics pronouncements to the contrary, fair use has Fair use is copying that occurs outside of the gaze of the market. Despite have the confidence to reuse portions of the original work in the subsewould not just be economically unnecessary, it would be a problem For the Celestial Jukebox to work at maximum efficiency, fair use

Aware of the potential effects of the digitization of all cultural pro-

right holders be copyright cops. 13 role of deliberation and legislation in determining copyright. It let copycopyright system. In fact, the subsequent legislative moves—including the Digital Millennium Copyright Act of 1998—essentially nullified the White Paper paid no attention to the public interest concerns of the ditional principles of copyright did not apply in the new medium. The Paper suggested ways to "extend" copyright to cyberspace, as if the tradeal. So it overstated—in fact distorted—the status quo. Then the White citizens of a nation to copyright holders as part of a carefully balanced on copyright holders, as if copyright were not granted carefully by the In fact, the paper referred to fair use and other users' rights as a "tax" tory of copyright that extended or protected the public, or users' rights. revealed their promise. But its summary ignored all moves in the hiswhat it considered to be the state of the copyright regime in the early usually referred to as the "White Paper." The White Paper summarized 1990s, just as digitization and digital networks rose to prominence and ture: The Report of the Working Group on Intellectual Property Rights," called "Intellectual Property and the National Information Infrastrucreleased its manifesto on copyright and information policy. It was copyright lest they invite anarchy. In 1995 the Clinton Administration used alarmist rhetoric and claimed that they had to act to strengthen and making Goldstein's vision of a Celestial Jukebox possible. They ers in the late 1990s set about strengthening and expanding copyright duction and the potential for an unstable copyright system, policy mak-

FOUR SURRENDERS

At the behest of content industries and with little public discussion, the Clinton Administration used the White Paper as the blueprint to engineer four surrenders of important safeguards in the copyright system:

- The surrender of balance to control. As a result of the chief piece
 of legislation in recent years, the Digital Millennium Copyright
 Act, content providers can set the terms for access to and use
 of a work. There is no balance if the copyright owner has all the
 power.
- The surrender of public interest to private interest. The rhetoric of "intellectual property" in the 1990s was punctuated by

was little public discussion about copyright as a public good appeals to prevent theft and efforts to extend markets. There that can encourage a rich public sphere and diverse democratic

- The surrender of republican deliberation within the nation-state media companies sought global standards that satisfied their tion assumed a greater role in copyright policy as multinational tellectual Property Organization and the World Trade Organizapictures became central to marketing efforts. So the World Inissues went global. Ancillary markets for music and motion to unelected multilateral nongovernmental bodies. Copyright
- The surrender of culture to technology. The Digital Millennium ocratically negotiated, judicially mediated, and often messy and was a public bargain between producers and users. It was demtrumps any public interest in fair use and open access imperfect. Now the very presence of even faulty technology regulate access to copyrighted material. Before 1998 copyright Copyright Act forbids any circumvention of electronic locks that

GOING GLOBAL

eth century representatives from up to 127 nations met to revise the copyright laws to prevent rampant piracy from neighboring states. Be-Hugo, convinced political leaders that Europe should standardize its They first met in 1886 after a group of European authors, led by Victor Intellectual Property Organization, or WIPO. Four times in the twenti-Belgium and sold cheaper than the originals. fore Berne, for example, many popular French works were pirated in Berne Convention for the Protection of Literary and Artistic Works. One of the major mechanisms behind these surrenders was the World

while Europe has been a net copyright exporter. European countries in American history, the United States has been a net copyright importer, until 1989. The reasons for the United States' century-long resistance to Berne are complex, but they boil down to the fact that for much of tection with the British Empire, it refused to join the Berne Convention Although the United States agreed in 1891 to share copyright pro-

> available and—when it appeals to its Madisonian republican roots—encopyright theory has leaned toward making books cheaper and more couraging free and rich speech. 14 publishers than the United States has. For the most part, American general have afforded broader and deeper protection to authors and

pression dichotomy. one of the bedrock principals of American copyright law: the idea/exmeeting of the Berne Convention in Geneva in December 1996 threaten atively loose fair use provisions and limited duration have through creativity, and freedom. Specifically, these recent moves at the latest most of its history acted to the benefit of science, education, democracy, and American films are among its strongest exports. Recent movesjeopardized the good things about American copyright law: that its relinitiated by the European Union and the Clinton Administration—have century had become a net copyright exporter. Software, compact discs, But all that has changed. The United States by the late twentieth

der information a resource available only to wealthy people in wealthy ploration. It could severely restrict debate on public policy. It could renproposal is the most dangerous of the three. It could limit scientific exprotected databases from piracy and unauthorized use. The database created a whole new area of "intellectual property" law, would have major problems. The third treaty they considered, which would have meetings. The two treaties that passed Berne, as the WIPO Copyright Treaty and the WIPO Performances and Phonograms Treaty, have some two of them and tabled the other for further consideration in pending The delegates in Geneva considered three treaties. They approved

copied into RAM until I exit the browser. And JAVA plug-in modules, little programs embedded in web pages that you load into RAM to use which eats up time and energy. Whenever I look at a web page, it gets it and run the computer on its battery without spinning the hard drive, ory, or RAM, potentially liable copying. This is consistent as well with imaginary RAM disk, so I can load a program like Microsoft Word into U.S. case law. On my laptop, as on many other models, I can create an protocol clearly considers copying software into Random Access Memcase law and with standard procedure around the world. However, the be considered "protected as literary works." This is consistent with U.S. The WIPO Copyright Treaty provides that computer programs will

differently.16 settled on broad, foggy language that individual nations will consider could have contained language that would exempt copies made while "browsing" and transferring data. Delegates from underdeveloped nayour provider and you, without your even knowing about it. The treaty is, you have made a copy in RAM. This could be a violation by both software to you via e-mail, it gets copied into your Internet service tions and conflicts lie beneath the surface. If I send a pirated piece of because I am not trying to sell the RAM copy, but potential complicature lawsuits. Most of this copying would not really become a problem briefly but then discard when you move on, could be the source of futions pushed for it, but the American representatives objected. They provider's computer. Then, when you open it up, not knowing what it

cause the judges did not know what they were doing. Thus European copyright tradition since the first Berne Convention in 1886 but had sented or manipulated. Moral rights have been part of the European copyright theory by which the author, composer, or director has almost of a composer's "moral rights." Moral rights represent a position in the public at large. 17 publishers, while American law has purported to serve the interests of law has for the last hundred years served the interests of artists and rights crept into the discourse of American law, but this was usually benever been part of American law. There have been cases in which moral complete control over the ways in which his or her works shall be preproposals and moves to better protect software, few have examined the implications of this treaty. Through the Performances and Phonograms Treaty, U.S. copyright law would for the first time adopt a codification Treaty, deals with music. In the commotion over database protection The second Berne treaty, the WIPO Performances and Phonograms

Roy Orbison's song "Oh, Pretty Woman." If the U.S. Congress adopts rap group 2 Live Crew was within fair use guidelines when it parodied bell v. Acuff-Rose Music, Inc., in which the Supreme Court ruled that the work. This provision directly speaks to the recent landmark case Campother words, performers would have veto power over parodies of their this provision, making fun of other people's songs will be precarious. 18 tion of his performances that would be prejudicial to his reputation." In poser or even a performer can claim a right to be identified as the performer and can prevent any "distortion, mutilation or other modifica-Through the WIPO Performances and Phonograms Treaty a com-

BOTTLING UP INFORMATION

awful truth that Casey did strike out. "Casey at the Bat," that "there was no joy in Mudville," but not the derlying ideas themselves. You can protect the style and structure of right law: You can protect specific expressions of ideas, but not the unwon't you sing with me" part could be protected by copyright. But in ative" enough to qualify as an act of "authorship," the Court ruled. and phone numbers. Conforming to the alphabet is not considered "cre-Feist, the Court clearly stated the bedrock principal of American copy-However, it's safe to assume that the "Now I know my ABCs; next time over the mere information in the text: alphabetized names, addresses, vested in compiling a directory, could not claim copyright protection phone book company, regardless of the time, effort, and money it inpal behind it. In the Feist case, the U.S. Supreme Court ruled that a Inc. v. Rural Telephone Service, Inc., in 1991, and the fundamental princiused the convention to attack another landmark case, Feist Publications, Court case that defends parody and fair use, Cambell vs. Acuff-Rose, they Just as Berne delegates used this treaty to attack a recent U.S. Supreme

in 1997, 1998, and 1999. to protect them, and the U.S. Congress considered database legislation treaty to protect databases. But the European Union has already moved rants protection. The delegates at Berne delayed considering this third brow" principal: that any investment of time, effort, and money war-"authorship," as in copyright law, but instead on the "sweat of the of intellectual property law that would consider databases protectable outside the constraints of American copyright law. They would base this new form of intellectual property not on the idea of "creativity" or ican negotiators have been trying for several years to create a new form electronically and sell it cheaper than they could—European and Amerdatabase companies—that others might feel entitled to copy their data To evade the "problem" that the U.S. Supreme Court generated for

\$100 billion per year for their services—and that's without specific logical data, and much more. Database providers collect more than voter profile lists, consumer profile lists, chemical information, geogovernment filings, telephone and address lists for direct marketing, legal protection.¹⁹ Bruce Lehman, President Clinton's commissioner the information industry. Database companies sell texts of legal cases, By the late 1990s, data services were the sixth largest segment of

are going to be protected and make money on it." In other words is exactly what is happening with the data industry.²⁰ measures to support one sliver of American industry. Protecting one environment, they have to have some sense of security that they on record supporting these changes as essential to the growth of a industry raises costs and limits opportunities for everyone else. This Lehman wanted to use federal and international law as protectionis to have people making large-scale investments in this new digital new and emerging American industry. Lehman told the New York helped write and push the enabling legislation on Capital Hill. He is of patents and trademarks, led the American delegation to Berne and their intellectual property, not trying to stop fair use. If you're going Times in February 1997, "We are protecting people against theft of

of underdeveloped nations who are concerned by the concentration of Union pact, contains the following provisions: islation, which is similar to but in fact more stringent than the Europear inexpensive access to data, and, of course, librarians. The proposed legdatabase access in western nations, scientists concerned about easy and Opposing the database protection measures were representatives

- commerce. or the database owner intends to use or reuse the database ir base contents, and the database is used or reused in commerce, sembly, verification, organization or presentation of the dataman, technical, financial or other resources in the selection, asa qualitatively or quantitatively substantial investment of hu-A database is subject to legal protection "if it is the result of
- government-generated statistics are to be protected. for anyone to use, privately owned databases compiled from Although government databases are not protected, and are free
- No person shall "extract, use, reuse a substantial part, qualitatual or potential market for the database." normal exploitation of the database or adversely affects the actively or quantitatively, of the contents of a database subject to this act in a manner that conflicts with the database owner's
- tively conflicts with the database owner's normal exploitation of use or reuse of insubstantial parts . . . in a manner that cumula-No person shall "engage in the repeated or systematic extraction, the database."

its their potential uses. cific expression in each article. Another layer of protection simply liminstance, a database of periodical articles has protection over the speservices provide is already protected by American copyright laws. For most perfect monopolies already. Further, much of the "data" these ment. They already have big gates to keep most of us out. They are algates. We cannot enter them without a permission and usually paythemselves to the Internet, they do so with elaborate and expensive unfair competition laws. And as more databases go on-line and link Delivery systems are proprietary and protectable by trade secret and quick and easy access to information—than they will for the data itself. protect it. Second, consumers will always pay more for the delivery base industry has grown rich and powerful without a special law to this industry should get this special form of protection. First, the data-It's important to remember a few things when weighing whether

twentieth century at least, was free and reusable. Only by reprinting in mand no permission and no payment. Information, at the end of the and easy to manipulate. You can get it on CD-ROM or in small, handinformation for a commercial purpose in this case would normally deheld computers. Under traditional copyright law, my repeated use of database of Major League Baseball statistics. This database is easy to get and Gehrig made each other better hitters and became bitter rivals over against Walter Johnson; how Lou Gehrig did against Johnson; how Ruth write about baseball, I would use a lot of statistics: how Babe Ruth did time. In other words, I would have to dip time and time again into the book, and mainly because I would really be looking for an excuse to George Herman Ruth to illustrate the excesses of the times. To write this generational tensions alive in immigrant families. And, of course, I use baseman Lou Gehrig to exemplify the immigrant work ethic and the dustrial and technological timbre of the times. I choose Yankee first Senators pitcher Walter "Big Train" Johnson to describe the rising inthe anti-immigration and antiliquor movements. I pick Washington Mountain Landis to represent the puritanical progressivism that drove ship. Let's pretend I'm writing a book about American life between the trends in American culture. I pick baseball commissioner Kennesaw World Wars, and I want to use some popular icons to represent major area that would be severely cramped by database protection: scholarmation is used in the world? Let's examine one small yet significant How can this move to protect databases impinge on the way infor-

using the exact same format would I be infringing on a copyright. their entirety the statistical tables from the baseball record books and

azine, every radio and television broadcast that covers major league expensive ballpark food. Imagine every newspaper, every sports magbaseball having to seek permission and pay a fee for statistical data on fice found out that I oppose realignment, expansion, artificial turf, and Major League Baseball a cut of my meager book royalties. I might even quest permission for each statistical cross-reference I made; I would find permission to use the information denied if the commissioner's ofhave to pay a fee for each search I did, perhaps sign a contract that gave Under the proposed treaty and law, however, I would have to re-

over military expenditures might dry up. vehicles, weapons, and equipment become restricted databases, debate it might even mess up the oil companies. If Jane's handbooks of military ronment. And if her work is imperfect and no one verifies her findings, gain for the institution, but no long-term gain for science or the envicriticized, or tested. Her research would produce a small short-term gist's best intentions, her work could not be used freely, accessed easily, information to oil companies for a hefty fee. Regardless of the geoloemployees are the property of the university itself, so it can license the vate university have insisted that databases compiled by university companies and environmental interests. However, lawyers for the prisearch off the coast of Alaska. This research could be valuable to both oil through his institution and private foundations to do geological re-Let's say a geologist at a private university gets a major grant

munity for confirmation and test."21 workers. Every new idea and theory has to be submitted to this comscientific standing. Everything discovered belongs to the community of finds to himself or turn it to merely private account without losing his As John Dewey wrote, "No scientific inquirer can keep what he

must turn to Reed-Elsevier to find out about itself. This is a new impeachieve an operational monopoly around the world so that the world pany Reed-Elsevier has been using the power of the U.S. government to Indian rock salt and sell table salt back to Indians, the database com-Company used the British government to support its program to collect cessing, refining, and arranging it, and then selling it back to them at monopolistic prices is intellectual mercantilism. Just as the East India This process of collecting raw material from a group of people, pro-

> to choose who may gain access to and use their information. scarcity and drive up demand. In addition, these companies will be able able to price most consumers out of the information to encourage ternet connection or researchers at universities, these companies will be fifth grader in South Africa who walks ten miles to a library with an Intion to those unblessed with capital. Whether the unblessed includes a sources to assemble and license facts and data can control disseminarialism—an imperialism without borders. Companies with the re-

and the subsequent American response with even stronger database Chip Protection Act of 1984, European Union database protection, the last ten years: digital audio tape legislation, the Semiconductor pon in protectionism. We've seen several moves in this direction in international level, "intellectual property" law is being used as a weamonopolies. Database companies will not only charge for any repeated use of their information, but hold the keys to it as well. On an So what we are seeing on the horizon is the potential perfection of

rectly violates the enabling clause of the Constitution that governs "intion of protection for patents and copyrights.²² tellectual property." The clause specifically calls for a "limited" durawould renew its protection every season, possibly every game. This dimore data are added. In other words, the baseball statistical database years under the American plan, but that term is renewable every time is potentially infinite. Databases would be protected for twenty-five ration of protection under both the European and American proposals And there is one more scary aspect of database protection. The du-

for the unsigned database protection treaty through the late 1990s. world. Fortunately, Congress balked at passing the enabling legislation could just as easily kill inquiry, expression, and debate around the The electronic networks that should be the great democratizers

"RECYCLING" THE IDEA-EXPRESSION DICHOTOMY

Computer Company developed for its Macintosh line in the early tional part of the "graphical user interface," or GUI, that the Apple ing this sentence sits the image of a garbage can. It's an icon, a func-1980s. Even though this icon resembles any common aluminum trash In the bottom-right corner of the computer screen on which I am writ-

ment of the personal computer and the proliferation of digital technolversies and cases that marked and perhaps determined the developogy in daily life. tween the systems. But the difference is a vestige of a string of controother is marked "Recycle Bin." This is a trivial, superficial difference beone can drag unwanted items. Yet one bin is marked "Trash" and the menus, and dog-eared documents. And both GUIs have bins into which ing systems share other icons such as folders, drop-down (or pop-up) terials. If you are like nine out of ten personal computer users in the Street, it is a highly protected part of Apple's array of copyrighted ma-Microsoft Windows operating system since 1995. Both of these operatputer screen. You have a green "Recycle Bin," a functional part of the United States, you have a different icon on the left side of your comcan one might see on a curbside or around Oscar the Grouch on Sesame

the dichotomy—at least in the area of software design. on our computer screens have actually worked to revive and reinforce dichotomy, the conflicts that created more recycling bins than trash cans tual property protection threaten the foundation of the idea-expression While recent global moves to protect data with sui generis intellec-

player would earn bonus points. If a Pac-man cleared a maze of all the chase the ghosts. If the Pac-man consumed one of the four ghosts, the caught the Pac-man, the Pac-man would wither and die with a pathetic normal state and color, they would chase the Pac-man. If the ghosts as well. If the ghosts-Inky, Blinky, Pinky, and Clyde-were in their "woo-woo-woo" sound. If the Pac-man were energized, he would the Pac-man and defending the maze turned colors and became edible image ate a power pill, the four ghosts that were charged with chasing "power pill" that sat in four corners of the maze. When the Pac-man points for the player. Many more points came from eating the larger gobbling small points of light. Each point of light yielded minimal maze. As the circle moved, it opened up like the jaws of an egg-snake, The player controlled a joystick that guided a yellow circle around a North America. The idea behind Pac-man was rampant consumption through the corridors of shopping malls and bowling alleys across the "wocka-wocka" sound of upright Pac-man machines rang the dawn of the Reagan era. Within months of its arrival from Japan, ufacturing Company licensed and introduced to the United States at the phenomenal success of Pac-man, a video game that Midway Man-The tenuous revival of the idea-expression dichotomy began with

> game infinitely.²³ five-cent charge, a skillful and devoted young person could play the ered that there were certain patterns that would allow easy victory. Pac-man could hide unmolested by the aggressive ghosts. For a twenty-There were even "blind" spots programmed into the maze, where a faster ghosts. Within a few weeks of regular play, young people discovpoints of light, he would move up a level to a more difficult maze with

a ruthlessly efficient munching machine. had horns and eyes. Pac-man was a simple, elegant yellow circle—and Munchkin and Pac-man. K. C. Munchkin was green, not yellow. And he power pills, and monsters that would chase and flee from K. C. Munchkin. There were some minor aesthetic differences between K. C. "K. C. Munchkin." The Philips version featured a maze, points of light, ten Magnavox Home Entertainment Center game system. It was called store shelves, another company, North American Philips Consumer Electronics Corp., released a similar game cartridge for the long-forgotsoon Midway licensed the home version of Pac-man for the popular Atari home game system. But just after the authorized Atari version hit new authorized versions was the oddly named "Ms. Pac-man." And sions of the game with different patterns to success. Chief among these Midway—yearning for more quarters—soon had to roll out other ver-The skilled players monopolized the machines to such a degree that Pac-man wizards ruled the video game parlors in the early 1980s.

chase games. But in fact, no other competitors to Pac-man's dominance The Seventh Circuit seemed to be making the world safe for maze-Therefore, it issued a preliminary injunction against K. C. Munchkin. would see that K. C. Munchkin was substantially similar to Pac-man. gobbling such ghosts. The court concluded that any ordinary observer games did not necessarily require the presence of ghosts and the act of mazes, dots, and scoring systems. But the court ruled that maze-chase peals also ruled that Atari could not protect general attributes such as viewing the request for an injunction, the Seventh Circuit Court of Apthat the general idea of a "maze-chase" game is not protectable. Refocused on the minor differences between the two interfaces and ruled junction against the sale of K. C. Munchkin. But the trial court instead concept-and-feel" principle immediately and issue a preliminary in-Magnavox, expecting the trial court to invoke the troublesome "totaltheir minds, lawyers for Atari and Midway filed suit against Philips and With fond memories of H. R. Pufnstuf and McDonaldland fresh in

emerged in ensuing years. Mazes without Inky, Blinky, Pinky, and Clyde seemed empty, soulless, and silly.²⁴

Video games were among the most lucrative and popular software products in the early 1980s. But personal computer operating systems were clearly emerging as valuable business tools, and thus potentially worthy of high levels of protection as well. Congress had in 1976 added computer programs to the list of copyrightable works, but courts had not sorted out the limits and principles that would guide software developers. Specifically, was an operating system—the guts, heart, and mind of a computer—protectable as an original work of authorship or was it part of the machine itself, and thus purely functional?

Among early personal computer operating systems, the Apple II had a clear edge. It was cool, flexible, useful, and fun. It had brand recognition over such early competitors as Commodore and Tandy. Many hobbyists were developing business and game software for the Apple. By 1981, Apple employed more than three thousand people at its head-quarters in Cupertino, California, and enjoyed \$335 million in sales. The code for the Apple II operating system was inscribed on silicon chips inside the processor, in what is called read-only memory, or ROM. Unlike its cousin random access memory, or RAM, ROM can't be modified, deleted, or upgraded by users. With the success of the Apple operating system, the company had little incentive to license it to other computer makers. If customers wanted to use an Apple, they had to buy the whole box. And just like with the Pac-man phenomenon, soon a second-comer decided to compete directly with Apple.²⁵

Franklin Computer Corporation had the idea to market a cheaper version of an Apple II. The Franklin Ace 100 looked like an Apple II, and it had a similar operating system. Unfortunately for Franklin, the system was so similar that the code contained several clues to its origin. Clearly, the engineers at Franklin had gone farther than reverse-engineering the Apple operating system. They had copied major portions of it.²⁶

Apple lost the first round in its copyright suit against Franklin. The trial court refused to grant an injunction against the Ace 100 because it was confused about whether both source code and object code were protectable expressions. Programmers produce source code in commonly used languages such as COBOL, Pascal, or C++. Then the computer uses its "compiler" to translate those expressions into object code, in what is often called "machine language." The trial court concluded

for personal computers for many years.²⁷ based on the core of the Apple system might have become the standard software would have been extremely weak. Other competitors to the Apple II would have sprung up immediately, and operating systems the 1990s. Had Franklin prevailed, copyright protection for functional cense its operating system to other hardware companies until well into fleeting dominance of the personal computer business, refusing to liit. Emboldened by this victory, Apple arrogantly surged on, enjoying its gram is purely "functional," the umbrella of copyright would still cover disks or tape. Third, the court ruled that even though a computer proindirectly in a computer in order to bring about a certain result." And the appeals court ruled that ROM was just as "tangible" as magnetic program" as "a set of statements or instructions to be used directly or a distinction between source code and object code in the language Coneyes. But the appellate court reversed the trial court decision in August gress had written into the copyright law, which defined a "computer all, the medium of silicon chips is not immediately "tangible" to human 1983, granting Apple an injunction. The appeals court could not insert "tangible medium of expression" as the copyright law demands. After object code was embedded on ROM chips, which might not count as a ideas themselves. In addition, the court was troubled by the fact that the which one may render ideas, object code is close to being a collection of for the purposes of copyright protection. Being the purest form in that object code, unreadable by human beings, cannot be "expressive"

But instead, a smaller, lighter company—one that dealt exclusively in software, took over desktops all over the world. Microsoft triumphed not only through bullying, intimidation, clear restraint of trade, predatory takeovers, brilliant public relations, a Rolling Stones song, and other deft business moves, but by exploiting what was left of the idea-expression dichotomy at the end of the twentieth century.

Back before 1984, all personal computers relied on textual interfaces. Whether using the archaic CP/M, Microsoft's MS-DOS, or an Apple II, users had to know specific command codes to retrieve and manipulate files. The computer would offer a "prompt," and the user would instruct the computer to "run," "save," or "delete." But some clever engineers at Xerox Corporation's Palo Alto Research Center, or PARC, saw another way. They envisioned—and invented, the graphical user interface, or GUI. A GUI would appear as a "desktop." Users would see open files and running applications as "windows." Pushing

see how it worked.²⁸ a "mouse" on a tabletop would move a "cursor" along the screen. Click-Xerox developed the GUI, but it did not exploit it for commercial gain. ing on an "icon" would launch an application or open a document Instead, it let the revolutionary engineers of Apple in the front door to

assumed that if Apple could roll out a marketable graphical user intercomputer use. At least it could be the key to maintaining and extendsigning each pixel on the screen to a specific bit on the processor's chip. gramming teams on a Quixotic quest to develop a new way for humans wary of using computers. And the textual interface reminded users of ness world steadily gravitated to the familiar blue logo of IBM. But Jobs Since the development of the Apple II, giant IBM had agreed to license ing Apple's dominance in the blossoming personal computer industry. ing speeds could support it, Jobs realized, the GUI could Revolutionize ments of memory to the display function. But if memory and processexplanation of how it worked, and the Xerox programmers explained sold to Xerox a hundred thousand shares of Apple stock for \$1 million. new developments within. In exchange for access to the labs, Jobs had to extend their perceptions through machines.²⁹ the secret code that computer specialists used. So Jobs sent his proface, the entire game would change. Many people in the 1980s were still the clear technical and aesthetic superiority of Apple products, the busi-Microsoft's MS-DOS for its line of business desktop computers. Despite was a cartoon desktop on a screen. Bitmapping required huge assign-"bitmapping" to them. What these Xerox computers were doing was as transfixed by the demonstration of the GUI. They asked for a detailed Among all to gadgets and tricks on display, Jobs and his team were Apple, led a small crew of his programmers into PARC to check out the That bit would light up its pixel on command, and the resultant illusion In August of 1979, Steve Jobs, the once and present chairman of

computer in 1983, Apple put all its hope in a slicker, more friendly sys tem by 1984: the Macintosh. It changed the world. After the disastrously premature introduction of the \$12,000 Lisa

eration of MS-DOS on an increasing number of machines. It saw the engineers at Microsoft were busy rolling out inferior versions of other introduction of a cumbersome Microsoft version of the superior and people's inventions. The 1980s and early 1990s not only saw the prolif-Meanwhile, up the Pacific coast in Redmond, Washington, software

> generic name, Windows.³⁰ windows-and-mouse-based graphical user interface with a powerful the Revolutionary spreadsheet program Lotus 1-2-3, and ultimately a popular word-processing program WordPerfect, a Microsoft version of

sion set. Standardization is not copying. To allow Apple to protect its itively necessary for any graphical user interface. Walker compared the tem, better or worse. "total concept and feel" would be to stifle any competing operating sysuse of file folders and drop-down menus to dials and knobs on a televitween the two operating systems were "purely functional" and intu-Judge Vaughn Walker, ruled that many of the features in dispute beto be "virtually identical" to an original system to infringe. The second, the line of infringement so tightly that an operating system would have the public domain. The first trial judge, Judge William Schwarzer, drew cense agreement or so common and obvious as to be considered part of 2.03 and 3.0 versions, claiming specific contractual abrogations and a subsequent upgraded versions of Microsoft Windows. Angry that Mican. Nor had Apple licensed the use of items such as tiled windows for that many of the questionable features were either covered by the li-Macintosh system. Two trial court judges ruled against Apple, deciding general copyright infringement on the "total concept and feel" of the agreement, Apple filed suit in 1988 against Microsoft over its Windows crosoft had apparently extended its ambitions beyond their licensing crosoft did not specifically purchase particular icons such as the trash agreed to license some Macintosh design features to Microsoft. But Mi-When Microsoft sought to introduce a GUI as early as 1985, Apple

fully exploited the idea-expression dichotomy and used it as a wrench can. Microsoft started the 1990s relatively copyright-poor. It successjust to be safe, Windows still features a recycling bin instead of a trash peting directly with Macintosh by selling a very Mac-like interface. But operating system up to that time. Microsoft clearly felt legally safe comready to roll out Windows 95, its most dynamic and user-friendly GUI incidentally, by the time the appeals court ruled, Microsoft was almost world truly competitive, at least at the level of interface design. Not copeals court agreed with the trial court's ruling, making the computer K. C. Munchkin and all potential competitors to Pac-man. In 1994 an apyears before a very different and much broader decision had killed off These court rulings allowed Windows to grow, while just a few

ple's ideas into their own monopolistic empire while fighting to maxi-2000 Microsoft—now copyright-rich—continued to recycle other peomize copyright enforcement and control around the globe.³¹ to break Apple's hold over the user-friendly computer market. And in

CODIFYING THE DIGITAL MOMENT

and scope of copyright protection with little or no regard for the effects national governing institutions were steadily strengthening the power creative arrangement and expression deserve limited monopoly procompanies continued to threaten the principle behind the dichotomy chotomy had allowed for healthy (and later unhealthy) competition beevant but certainly in flux by the late 1990s. A strong defense of the dithese changes would have on democracy and creativity. tection. On several other copyright fronts, courts, Congress, and interthat facts and ideas should flow freely (in both senses of "free"), while tween Apple and Microsoft. But a strong push on behalf of database As the software wars show, the idea-expression dichotomy was still rel

away from Congress, courts, librarians, writers, artists, and researchers copyright treaty. The Digital Millennium Copyright Act has one major nium Copyright Act of 1998, the enabling legislation for the WIPC the companies that employ them. It takes the decision-making power It puts the power to regulate copying in the hands of engineers and provision that upends more than two hundred years of copyright law The best example of legislative recklessness is the Digital Millen

- Prohibits the circumvention of any effective technological protection measure installed to restrict access to a copyrighted work
- nological protection measures. Prohibits the manufacture of any device, composition of any program, or offering of any service that is designed to defeat tech-
- Orders the Librarian of Congress to conduct rule-making hearuses of copyrighted material ings to judge the effects the law would have on non-infringing
- Specifically allows certain uses such as reverse engineering, security testing, privacy protection, and encryption research

- Makes no textual change to the fair use provisions of the Copycess to protected materials for fair use purposes. right Law, despite eliminating the possibility of unauthorized ac-
- Limits the liability that on-line service providers might face if one of their clients were circumventing or pirating

news or commentary. that might otherwise be "fair" or "free," such as parody and quoting for possibility that the DMCA makes it possible to levy fees for various uses some concerns with and objections to the DMCA. These included the law professors, electronic civil liberties activists, and librarians outlined right Office of the Library of Congress, public interest advocates such as Before congressional committees and in hearings held by the Copy-

mentary or news-that user is subject to civil and criminal penalties under the DMCA.32 facts, an old film in the public domain, or pieces of the work for comcess controls to make legitimate fair use of material inside—perhaps facts or ideas contained in the work. If a user wants to hack through acthe DMCA allows producers to contractually bind users from reusing change for access. Many web sites already do this. Just as dangerous, promises that the use would not parody or criticize the work in excontrol over the uses of their materials. They could extract contractual limited times." Most dangerously, producers could exercise editorial stitutional mandate that Congress enact copyright laws that protect "for gates do not expire. This allows producers to "recapture" works already years or ninety years in the case of corporate "works for hire," electronic protects any work created today for the life of the author plus seventy fallen or about to fall in the public domain. This also violates the conunder the DMCA is potentially infinite. While copyright law in 2000 regulate access and use, they can set all the terms of use. And as with a book, copy portions for private, noncommercial use, resell it to somethe database protection proposal, the de facto duration of protection the copyright holder. Because the DMCA allows content providers to one, lend it to someone, or tear it up, without asking permission from formance. But under the first sale doctrine, the consumer can highlight it yet retains "limited" rights, such as restricting copying or public perwork is sold, the copyright holder relinquishes "exclusive" rights over In addition, the DMCA erodes the "first sale doctrine." When a

MAKING AN EXAMPLE OF HACKERS

programmers led by Jon Johanson, a sixteen-year-old Norwegian.33 and deposits unscrambled data from DVD to a hard drive. DeCSS was called DeCSS, which hacks through the CSS and region code protection mers who use Linux created and distributed a small computer program invented by a team of creative and independently minded European open-source Linux operating system to run DVDs. So some programon DVDs. But in 1999, one could not use a computer that runs on the computers running these operating systems could descramble the code stand-along DVD players and with both Apple and Microsoft so that duce both motion pictures and the machines one must play them on. system (CSS) and a region code, which ensures that users can play U.S.-The motion picture industry negotiated licenses with producers of properly licensed DVD player from the right region of the world, a purchased DVDs only on U.S.-purchased DVD players. Without the (DVD), has two important access control features: a content scrambling work trying to make an example out of those who might challenge it. of 2000, the Motion Picture Association of America was already hard at DVD will not play. Not surprisingly, some companies such as Sony pro-The motion picture industry's newest format, the digital video disc Library of Congress debated the effects of this law during the summer As librarians, industry representatives, and copyright office staff at the

protect material in the public domain, the DMCA is too broad.34 persuade the federal judge—included the argument that DeCSS can be from other countries. They also argued that because CSS can be used to used for noninfringing purposes such as fair use viewings of DVDs vention provisions of the DMCA. Their arguments-which failed to First Amendment rights in the face of a suit based on the anticircumternet and Society at Harvard Law School began assisting the pubcourt in New York. As the case went through to trial in the summer of lisher's defense counsel to formulate a strategy to protect the journal's 2000, the Electronic Frontier Foundation and the Berkman Center for Inture Association of America got an injunction against 2600 in federal its readers as to where they could get a copy of DeCSS, the Motion Pic-Soon after an on-line hacker magazine called 2600 started alerting

inition of a protective "device" up to the copyright holder. The DMCA lets companies "write" the law, then puts the power of the state behind Public interest advocates also argued that Congress had left the def-

> need this law? Congress decided it was easier to regulate machines than "pay-per-view universe," and what Neil Postman calls "Technopoly." people. The DMCA was not only the enabling legislation for the WIPO authority. Underlying all of these concerns is one that should have domgress the right to design copyright laws. It cannot delegate lawmaking treaties. It is the enabling legislation for the "Celestial Jukebox," the inated the discussion in 1998: If pirating is already illegal, why do we them. But the Copyright Clause of the U.S. Constitution gives only Con-

A PAY-PER-VIEW WORLD

ogy. We turn to code.35 and inefficiencies inherent in copyright law. Now we turn to technolcal irrelevancy, we find ourselves unwilling to accept the imperfections guards. And now, more through political intervention than technologiand sometimes inefficient mechanism to regulate information. But its shortages for limited times and for limited purposes. It's an imperfect imperfections and inefficiencies were its strengths, its democratic safepractices and habits—that regulates information by creating artificial not even considered it, but copyright law is a system—an institution of the family. Postman didn't mention it at the time, and he perhaps had purpose." Among the defenses Postman cited are schools, courts, and overcome by information generated by technology, tries to employ technology itself as a means of providing clear direction and humane cope with too much information. It is what happens when a culture, down. It is what happens when institutional life becomes inadequate to to society when the defenses against information glut have broken state of mind. It consists in the deification of technology, which means describing a condition, technopoly, which he defined as "what happens tions in technology, and takes its orders from technology." Postman was that the culture seeks its authorization in technology, finds its satisfac-As Neil Postman wrote, "Technopoly is a state of culture. It is also a

lates copyright, the system forfeits its checks and balances As Lawrence Lessig writes, when code, not human beings, regu-

guarantee the same public use protection. Trusted systems give the where copyright law regulates, but unlike copyright law, they do not As privatized law, trusted systems regulate in the same domain

control (either to charge for or limit use) in an area where the law gave mitting many more authors to publish. But they give authors more producer maximum control—admittedly at a cheaper cost, thus perand doctrines such as fair use. 36 less than perfect control. Code displaces the balance in copyright law

copyright plus contract plus code.37 penalties through the DMCA. The Billboard.com system is protected by web site lock to read the articles within, are subject to civil and criminal ally forbidden from exploiting the idea-expression dichotomy. Users any other person, organization or entity." In other words, paying users who choose not to pay for the information, those who hack through the transaction, there is no concept of first sale. And the user is contractumust sign away their rights to fair use. Because there is no "sale" in the close, or distribute any of the information received from the service, to the information they retrieve. The user license agreement states, "Unuse the Billboard.com site are contractually forbidden from disclosing on sales within the music industry. For that fee, members get to view a web page button to get access to the content. For example, the site for (Billboard's parent company), subscriber agrees not to re-transmit, disless separately and specifically licensed to do so in writing and by BPI the gated web site is not available in print form. But researchers who database view after the five free views. Much of the information within board.com charges its members from 50 cents to \$2.50 per article or five articles for no extra charge. But in addition to the monthly fee, Bill-Billboard.com charges its users \$14.95 per month to get access to data agree to waive rights, such as fair use and first sale, when they click on what is known as a "Clickwrap" or "Shrinkwrap" license. Users often tract. Most commercial software and much digital content comes with But copyright is already being replaced—or supplemented—by con-

usage or even the electronic expiration of the software. ware. Consumers sign away fair use and first sale rights with regular pact disc, you are actually only renting a license to use the encoded softity. It's a pay-per-install system that potentially allows for meterec when you spend money on software, you are buying a physical comform, is protected by similar licenses. Even though it might seem tha Commercial software, even software distributed in compact disc

by copyright, contracts or licenses, and code. Therefore, they will be Many of our cultural products will soon be "triple protected"

> or enrich the public sphere. "closed systems," limited in their ability to enhance the public domain

NAPSTER NATION

users, and more than its share of lawsuits. a lot of time surfing the Internet in search of MP3 files. He grew frus-Napster, has attracted million of dollars in venture capital, millions of hard drives to find and copy specific MP3s. The company he founded, So he hacked the software that allows people to peer into each other's trated with the sporadic availability of MP3s on the World Wide Web. dent named Sean Fanning. Fanning was living in Boston and spending system called Napster. Napster was invented by a teenage college stupeer networks. The most famous of these networks is the music-sharing tural control. The best example of this is the proliferation of peer-to-But citizens are fighting back against these methods of digital and cul-

tor a price they can enforce.³⁸ electronically, but in a format they control, under terms they dictate, tribution system. The companies would like to distribute their music for no cost. The companies hope to plug up this leak in the music disment because it enables thousands of people to share and copy MP3s claimed that Napster is liable for contributory copyright infringecomposer Jerry Lieber and all the major record labels. The plaintiffs to defend itself against a barrage of plaintiffs, including legendary In July 2000 Napster went to U.S. district court in San Francisco

outcome of this case, the music industry will never be the same again. because they can get free MP3s one song at a time. But regardless of the court shuts Napster down, the MP3 movement will thrive. And even if attention of every major news organization, it is not the whole story. Napster survives, it's not so clear that people will stop buying CDs just The issue is much larger than the fortunes of Napster itself. Even if a While Napster has frightened the music industry and attracted the

music to build a loyal following, establish a brand name, and charge of a better term, the Grateful Dead business model: Give away free they find each other—over the net. The free music strategy is, for lack as fast as possible. So they share music and tips about music where discs cost too much. Cutting-edge fans want the newest, coolest music The MP3 movement is a rational revolt of passionate fans. Compact

artists (and thus modest profit potential). They depend on open sysproducts and services. keeper" business models, with modest taxation on consumers and D's Rapstation.com are experimenting with "value-added" and "gatesential to the discursive communities that fuel the creative process Grandmaster Flash and Kurtis Blow. Free music has always been estems, like the Internet itself, to foster creativity and "buzz" about their These days, some small music labels such as Emusic.com and Chuck through a network of fans who would copy and lend tapes of artists like time, uptown in the Bronx, the hip-hop movement was spreading given away at the few clubs willing to host punk shows. At the same other and discussed emerging artists through the handmade fanzines building. In the late 1970s, downtown New York punk fans found each ments have established themselves through this process of community handsomely for the total entertainment package. Whole creative move-

tablished artists profit from the old system. courage and aid. Because the established music industry narrows the pipes of production and distribution, manufacturing scarcity, only esists, the very people copyright law is constitutionally charged to en-MP3 distribution offers a wonderful opportunity for emerging art-

reasonable price. value like documentation, design, arrangement, and convenience at a load cheap or free music, and will continue to buy CDs if they offer chines. He posits that Napster is radio. Fans will continue to down-Enemy says, Napster and other such networks are not pirating maing the production and distribution pyramid. As Chuck D of Public This new technology evades the professional gatekeepers, flatten-

is a public library. tects better than a copy machine or a user-programmed radio: Napster There is another metaphor that might explain Napster and its ef-

better feedback, apparent "trends" would not surprise companies in the music companies react instantly to changes in the market place. With they buy, and let them act in concert with like-minded fans. They let mation and a fair pricing structure. MP3s let consumers taste before can only express their preferences rationally if they enjoy good infornic communities, subcultures, and political movements. Consumers dustry could be more responsive to margins of the market, such as ethmusic fans more informed consumers. In the long run, the music in-Regardless of the direct effect on CD sales, MP3 distribution makes

> ences, and maximum creativity.³⁹ ideas, flat organizational structures, quick reactions to customer preferpressures. And Deming advocated constant change, flexibility, new the sort Hayek railed against. It limits information flow and resists price ing. The current mainstream music industry is a "planned economy," future. The charm of digital music distribution lies in the thought of capitalist theorists such as Friedrich von Hayek and W. Edwards Dem-

idea who else is using these services. Napster, they pretty much assure privacy—for now. No one has any unteer programmers to fix and improve the open systems. And unlike these are noncommercial and community based. They depend on volother Napster-like services have emerged on the net. Unlike Napster, formation pipelines, not the music itself. Since December 1999, several The MP3 phenomenon is a battle for control of the music and in-

ungovernable, and uncensorable.40 was supposed to be. It's free, open, decentralized, uncommercializable, Gnutella is a new kind of Internet. But it's really what the old Internet photos, software, and music. No one "runs" or "owns" Gnutella unlike Napster, Gnutella lets users share all kinds of files—text, video, Napster, it requires no password and has no registration process. Also sions exist, at least one for every common computer platform. Unlike One of these relatively open systems is called Gnutella. Several ver-

ducibility is actually the opportunity they have been dreaming of. and its partnerships with big media companies, it has lost its balance. What the content industries have claimed is a "crisis" of digital reprothat works well when balanced. Thanks to the Clinton Administration lic interest or balance. Copyright is an essential state-granted monopoly should have been expected. The culture industries invited them. They have hijacked the copyright system and drained it of any sense of pub-The rise of MP3 formats and free, open networks like Gnutella

around the world. 41 nocratic regime will be a severe threat to democracy and creativity an essential step toward a global "pay-per-view" culture. This techcan establish a standard secure digital encryption format, which is The music industry has been stalling through litigation until it

create a "leak-proof" sales and delivery system, so they can offer all their products as streams of data triple sealed by copyright, contract, Warner versus pirates. It involves the efforts of the content industries to The important struggle is not bands versus fans, or even AOL Time

rights management" controls on their music. 42 system called InterTrust. InterTrust will provide the encryption and deelse. And other digital music services are struggling to settle cases with metered and regulated use of digital music, film, text, and everything cryption technology to AOL's software so that AOL users will endure about their intentions to charge for every bit of data, stamp out the used the record industry so they can "partner" to install electronic "digital 2000, America Online signed a deal with a digital rights management CD market, and crush libraries by extinguishing fair use. In early July flow of ideas and expressions. The content industries have been clear and digital locks. Then they can control access, use, and ultimately the

or copyright. longer apply. America Online will be the cop, jury, and judge in matters have to apply for a license to listen or read, and the rule of law will no allows a higher level of regulation than we ever imagined. Soon we may now. However, copyright law regulates copying. So digital distribution copying material. Because regulating reading or listening raises deep First Amendment concerns, courts have been unwilling to do so until that digital formats collapse the distinction between using material and moment" to trump the democratic process and write their own laws is The reason the culture industries can take advantage of the "digital

THE END OF COPYRIGHT?

dicted that performers would be pressed to add value through liveness tarian environment that could render copyright irrelevant. Wright preother peer-to-peer networks might actually create the necessary liber-Perry Barlow's predictions from 1996, Wright found that Napster and their command. But the thought intrigued him. Flashing back to John yet. He still saw that copyright holders had weapons of enforcement at two pieces that asked what music and literature might look like in a started asking itself some difficult questions about the nature and fu-"post-copyright" age. Wright was not willing to declare copyright dead right-rich Microsoft Corporation. Slate writer Robert Wright published pened in the on-line news magazine Slate, which is owned by the copyture of copyright. One of the most interesting of these discussions happages of newspapers and magazines across the nation, the public In the summer of 2000, as the conflicts over Napster occupied front

> anced discussion of copyright issues in the public sphere.43 than panic and glee. It had sparked some serious and sometimes nuemanates from the act of artistic creation. Napster had generated more protection schemes. Still others declared copyright a natural right that untenable in the digital era and called for the strongest possible digital prospect of a future without big music labels. Others declared copyright right was dead, so we should just forget about it and rejoice in the arrogance of the record companies. Some readers declared that copyster might have on recording artists. Others were indignant about the Fray" were upset that Wright seemed so cavalier about the effects Napcussion that follows articles in Slate. Many readers who wrote in to "The the most interesting observations came from "The Fray," the on-line discratic culture or the matrix of technological initiatives involved in the not offer a sophisticated analysis of the role copyright plays in a demoissue. He viewed it only in terms of the financial reward for artists. But be brutal to many musicians and writers, and kind to others. Wright did money would still be forthcoming. The postcopyright economy would authors who could also perform—motivational speakers, for instance have to pay for it. And in the book industry, Wright predicted that for stuff, they can get it for free. If consumers want good stuff, they will forcement of a temporary monopoly over content. If consumers want and through high-quality technical delivery, rather than through the en-

peer-to-peer distribution. The end of copyright was visible long before companies had been taking for years before anyone had dreamed of predict the demise of copyright. He outlined the initiative that content sector that includes libraries, universities, and think tanks. Jaszi did not among content companies while nourishing a not-for-profit cultural the general public became aware of it.44 copyright," "paracopyright," and "metacopyright." "Pseudo-copyhad been very successful. He credited it with stimulating competition Jaszi concluded that the American tradition of "balanced" copyright "metacopyright" stood for the system of contractual rights surrender. technological locks that would soon encase much digital content. And right" stood for data protection efforts. "Paracopyright" described the three much stronger, almost leakproof systems that he called "pseudo-It?" In this talk, Jaszi argued that copyright was being displaced by Jaszi gave a speech he called "Is This the End of Copyright As We Know within the copyright system, American University law professor Peter Two years before Napster alerted the general public to the turmoil

What American jurists like James Madison have known for centuries is that a leaky copyright system works best. When properly balanced, copyright allows users to enjoy the benefits of cultural proliferation at relatively low cost through a limited state-granted monopoly. Libraries help that process by letting the wealthy subsidize information for the poor. And a thin, leaky copyright system allows people to comment on copyrighted works, make copies for teaching and research, and record their favorite programs for later viewing. Eventually, a copyright runs out, and the work enters the "public domain" for all of us to enjoy at an even lower cost. But when constructed recklessly, copyright can once again be an instrument of censorship, just as it was before the Statute of Anne.

- 70. Benny v. Leow's, Inc., 239 F. 2d 532 (9th Cir. 1956).
- 71. Berlin v. EC Publications, Inc., 329 F. 2d 541 (2d Cir. 1964).
- 72. Elsmere Music, Inc. v. National Broadcasting Co., 482 F. Supp. 741 (S.D.N.Y), add'd, 623 F. 2d 252 (2d Cir. 1980).
- 73. Fisher v. Dees, 794 F. 2d 432 (9th Cir 1986).
- 74. Campbell v. Acuff-Rose.

75. Souter's ruling, however, came a couple of years too late for two other parodists who were denied relief by federal courts. For the painful ordeal that the avant-garde music group Negativeland had to endure when Island Records filed suit against the group and its label for a sampled parody of the Irish rock group U2, see Negativeland, Fair Use: The Story of the Letter U and the Number 2 (Concord, Calif.: Seeland, 1995). Just as painful, artist Jeff Koons designed a sculpture that parodied a photograph postcard of a rural American couple holding a litter of puppies. Art Rogers, the photographer of the original, sued Koons and won. Rodgers v. Koons, 960 F. 2d 301 (2d Cir. 1992). See Vilis Inde, Art in the Courtroom (Westport, Conn.: Praeger, 1998). Also see Rosemary Coombe, The Cultural Life of Intellectual Property: Authorship, Appropriation, and the Law (Durham: Duke University Press, 1998). The culture industries and their law-yers still seem to resist the idea that parody is fair use. See Alex Kuczynski, "Parody of Talk Magazine Upsets Disney," New York Times, July 19, 1999, p. C10.

NOTES TO CHAPTER 5

- 1. Herbie Hancock is now committed to closing the "digital divide." He founded the Rhythm of Life Organization in 1996 to fund technological programs for underprivileged communities. For information on Herbie Hancock's Rhythm of Life Foundation, see http://www.imhotech.com/rolo/.
- 2. http://www.net.org/html/history/detail/1983-midi.html.
- 3. Al Willis, Nicole Hampton, and Adam Wallace, "MIDI: A Beginners' Guide," http://www.mtsu.edu/~dsmitche/rim419/midi/HTMLs/MIDHIS~1.HTM.
- 4. Herbie Hancock, "Cantaloupe Island," *Empyrean Isle* (New York: Blue Note Records, 1964). Us3, "Cantaloop," *Hand on the Torch* (New York: Blue Note Records, 1993).
- 5. Paul Goldstein, Copyright's Highway: The Law and Lore of Copyright from Gutenberg to the Celestial Jukebox (New York: Hill & Wang, 1994), p. 197.

- 6. For a brief account of the controversies over software patents, which became available only in the late 1980s, see James Boyle, Shannans, Software, an Spleens: Law and the Construction of the Information Society (Cambridge: Harvar University Press, 1996), pp. 132–34. also see Andrew Chin, "Computation Complexity and the Scope of Software Patents," Jurimetrics (Fall 1998): 17–2: Among the best work on software patents and the idea of a sui generis area ("intellectual property" for software is Pamela Samuelson et al., "A Manifest concerning the Legal Protection of Computer Programs," Columbia Law Review 94 (1994).
- 7. John Perry Barlow, "The Economy of Ideas: Everything You Know about Intellectual Property is Wrong," Wired, March 1994.
- 8. For an account of Richard Stallman's influence on the "Open Source" o "Free Software" movement, see Peter Wayner, Free for All: How Linux and the Fre Software Movement Undercut the High-Tech Titans (New York: Harper Business 2000). Also see the Salon Free Software Project at www.salon.com.
- 9. Richard Stallman, "The GNU Manifesto," at www.gnu.org/gnu, nanifesto.
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- 13. "Intellectual Property and the National Information Infrastructure The Report of the Working Group on Intellectual Property Rights," September 1995. See Boyle, pp. 132–43. Also see Pamela Samuelson, "Legally Speaking The NII Intellectual Property Report," in *Communications of the ACM*, December 1994.
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- 15. For a brief outline of the three treaties, see Eric Schwartz, "International Outlook: Impact of the Two New WIPO Treaties," Intellectual Property Strategist (January 1997): 1. For an in-depth examination of how both dangerous and unnecessary the database treaty is, see J. H. Reichman and Pamela Samuelson, "Intellectual Property Rights in Data?" Vanderbilt Law Review (January 1997): 49–166.
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- 17. See Julius Marke, "Database Protection Acts and the 105th Congress," New York Law Journal (March 18, 1997): 5. For a brief summary of Moral Rights, see Goldstein.
- 18. Campbell v. Acuff-Rose Music, Inc., 510 U.S. 569 (1994). For the "Chicago

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